EXHIBIT 8

UNITED STATES DISTRICT COURT SOUTHERN DISTRICT OF NEW YORK	V DOC #:
	: DATE FILED: 3/3/14
IN RE: METHYL TERTIARY BUTYL ETHER ("MTBE") PRODUCTS LIABILITY LITIGATION	: OPINION AND ORDER
	: Master File No. 1:00-1898 : MDL 1358 (SAS)
This document relates to:	: M21-88
New Jersey Dep't of Envtl. Prot. v. Atlantic Richfield Co., No. 08 Civ. 312 (SAS)	: :
	X

SHIRA A. SCHEINDLIN, U.S.D.J.:

I. INTRODUCTION

This is a consolidated multi-district litigation ("MDL") relating to contamination — actual or threatened — of groundwater from various defendants' use of the gasoline additive methyl tertiary butyl ether ("MTBE") and/or tertiary butyl alcohol, a product formed by the breakdown of MTBE in water. In this case, the New Jersey Department of Environmental Protection ("NJDEP"), the Commissioner of the NJDEP, and the Administrator of the New Jersey Spill Compensation Fund allege that defendants use and handling of MTBE has contaminated, or threatened to contaminate groundwater at service stations, refineries, and terminals throughout New Jersey. Familiarity with the facts of this

case is presumed for the purposes of this Order.

Currently before the Court is a motion for summary judgment brought by various defendants¹ seeking dismissal of plaintiffs' (1) public nuisance claim to the extent it seeks damages beyond abatement; and (2) trespass claim on the grounds that plaintiffs failed to prove that they have exclusive possession of New Jersey's groundwater. For the reasons stated below, the motion is GRANTED.

II. BACKGROUND²

On June 19, 2012, plaintiffs filed their Fourth Amended Complaint ("FAC"), asserting claims of (1) strict liability, (2) negligence, (3) public nuisance,

Comprising Atlantic Richfield Company; BP America, Inc.; BP Amoco Chemical Company; BP Amoco Corporation; BP Products North America, Inc.; Chevron Corporation; Chevron U.S.A., Inc. ("CUSA"); Coastal Eagle Point Oil Company; ConocoPhillips Company; Cumberland Farms, Inc.; Duke Energy Merchants, LLC; El Paso Corporation (n/k/a El Paso LLC); Exxon Mobil Corporation; Exxon Mobil Oil Corporation; Equilon Enterprises LLC; Getty Petroleum Marketing Inc.; Getty Properties Corporation; Gulf Oil Limited Partnership; Hess Corporation; Kewanee Industries, Inc.; Lyondell Chemical Company; Mobil Corporation; Motiva Enterprises LLC; Shell Oil Company; Shell Oil Products Company LLC; Shell Trading (US) Company; Sunoco, Inc.; Sunoco, Inc. (R&M); Unocal Corporation. See Defendants' Notice of Motion for Partial Summary Judgment on Plaintiffs' Public Nuisance Claim for Damages and Trespass Claim.

The facts recited below are drawn from the pleadings, the parties' Local Civil Rule 56.1 Statements, the declarations submitted in connection with this motion, and the exhibits attached thereto. These facts are undisputed. *See* Plaintiffs' Rule 56.1 Statement in Opposition to Defendants' Motion for Summary Judgment on Plaintiffs' Public Nuisance Claim for Damages and Trespass Claim ("Pl. Opp. 56.1") (admitting all facts set forth in defendants' Rule 56.1 statement).

and (4) trespass against defendants.3

Plaintiffs purport to bring their common law claims — including public nuisance and trespass — in their sovereign capacity as parens patriae.⁴

Specifically, the FAC asserts that the NJDEP "is vested with the authority to protect and seek compensation for any injury to [the waters of the State] on behalf of the State, which is the trustee, for the benefit of the citizens, of all natural resources within its borders"⁵ The basis of both the public nuisance and trespass claims is that defendants' conduct contaminated the "waters of the State," which the State holds in trust for the public.⁶ As relief for their public nuisance claim, plaintiffs seek both abatement and damages.⁷

III. LEGAL STANDARD

A. Summary Judgment

See FAC ¶¶ 111-174.

See id. ¶ 1; Defendants' Local Rule 56.1 Statement in Support of Their Motion for Summary Judgment on Plaintiffs' Public Nuisance Claim for Damages and Trespass Claim ("Def. 56.1") ¶ 1.

⁵ FAC ¶ 1.

See id. ¶¶ 124-125, 154. Plaintiffs do not own the land at sixteen of the nineteen trial sites at issue. See Def. 56. 1 ¶ 2. The remaining three sites are owned by the State of New Jersey and the New Jersey Department of Treasury—neither of which are parties to this action. See id. ¶¶ 3-4.

⁷ See id. at Count II (Public Nuisance), Prayer for Relief.

Summary judgment is appropriate "only where, construing all the evidence in the light most favorable to the non-movant and drawing all reasonable inferences in that party's favor, there is 'no genuine issue as to any material fact and . . . the movant is entitled to judgment as a matter of law." "A genuine dispute exists if the evidence is such that a reasonable jury could return a verdict for the nonmoving party." "A fact is material if it might affect the outcome of the suit." 10

"The moving party bears the burden of establishing the absence of any genuine issue of material fact." To defeat a motion for summary judgment, the non-moving party "must do more than simply show that there is some metaphysical doubt as to the material facts," and "may not rely on conclusory

Rivera v. Rochester Genesee Regional Transp. Auth., 702 F.3d 685, 692 (2d Cir. 2012) (quoting Fed. R. Civ. P. 56(c)) (some quotation marks omitted).

⁹ Finn v. N.Y. State Office of Mental Health-Rockland Psychiatric Ctr., 489 Fed. App'x 513, 514 (2d Cir. 2012) (quotation marks omitted).

Windsor v. United States, 699 F.3d 169, 192 (2d Cir. 2012).

Zalaski v. City of Bridgeport Police Dep't, 613 F.3d 336, 340 (2d Cir. 2010) (citing Celotex Corp. Catrett, 477 U.S. 317, 322 (1986)). Accord Powell v. Donahoe, 519 Fed. App'x 21, 22 (2d Cir. 2013).

Gioia v. Forbes Media LLC, 501 Fed. App'x 52, 54 (2d Cir. 2012) (quoting Matsushita Elec. Indus. Co. v. Zenith Radio Corp., 475 U.S. 574, 586 (1986)).

allegations or unsubstantiated speculation."13

In deciding a motion for summary judgment, "[t]he role of the court is not to resolve disputed issues of fact but to assess whether there are any factual issues to be tried." "Credibility determinations, the weighing of the evidence, and the drawing of legitimate inferences from the facts are jury functions, not those of a judge." 15

B. New Jersey Law

1. Public Nuisance

New Jersey law on public nuisance follows the Restatement (Second) of Torts. ¹⁶ The Restatement defines public nuisance as "an unreasonable interference with a right common to the general public." A plaintiff suing for public nuisance can seek "damages [or] the injunctive remedy of abatement." ¹⁸

Robinson v. Allstate Ins. Co., 508 Fed. App'x 7, 9 (2d Cir. 2013) (quoting Scotto v. Almenas, 143 F.3d 105, 114 (2d Cir. 1998)).

¹⁴ Cuff ex rel. B.C. v. Valley Cent. Sch. Dist., 677 F.3d 109, 119 (2d Cir. 2012).

¹⁵ Redd v. New York Div. of Parole, 678 F.3d 166, 174 (2d Cir. 2012) (quoting Reeves v. Sanderson Plumbing Prods., Inc., 530 U.S. 133, 150 (2000)).

¹⁶ See In re Lead Paint Litig., 191 N.J. 405, 424 (2007).

Restatement (Second) of Torts § 821B(1) (1979).

¹⁸ In re Lead Paint, 191 N.J. at 427.

The remedies available depend on the type of plaintiff bringing suit.

A private plaintiff "can sue for damages caused by the public nuisance only if [he] has 'suffered harm of a kind different from that suffered by other members of the public." Thus, his "special injury" must be "an injury different in kind, rather than in degree." In addition, "if a private plaintiff has a right to sue for damages because of a harm different in kind, then [he] may also pursue an action to abate the nuisance as it affects all members of the public."

"Conversely, however, the public entity, as the modern representative of the sovereign in public nuisance litigation, has only the right to abate." As the New Jersey Supreme Court has emphasized:

[T]here is no right either historically, or through the Restatement (Second)'s formulation, for the public entity to seek to collect money damages in general... Rather, there is only a private plaintiff's right to recover damages through an action arising from a special injury.²³

Therefore, an award of damages "is limited to the extent of the special injury sustained by the private plaintiff, and is not a remedy available to a public

¹⁹ Id. (quoting Restatement (Second) of Torts § 821C(1)).

²⁰ *Id.* at 436.

Id. (citing Restatement (Second) of Torts § 821C(2)(a)) at 428.

Id. (citing Restatement (Second) of Torts § 821C(2)(b)).

²³ *Id*.

entity plaintiff to the extent that it acts in the place of the sovereign."²⁴ If, however, New Jersey law permits a public entity to sue for damages as a private plaintiff,²⁵ "[the public entity] must, therefore, identify a special injury as to which an award of money damages may attach."²⁶

2. Trespass

Under common law, "[a]n action for trespass arises upon the unauthorized entry onto another's property, real or personal." Because "trespass... is actionable, irrespective of any appreciable injury..., a plaintiff may assert a claim for whatever damages the facts may lawfully warrant." The plaintiff need not "show[] fault as a basis of liability."

Additionally, trespass requires that "the invasion . . . be to land that is

²⁴ *Id.* at 435 (internal quotation marks omitted).

See id. at 435 n.10 (finding it "debatable" whether public entities are authorized to proceed as private plaintiffs in a trespass action to obtain damages).

²⁶ *Id.* at 435.

New Jersey Dep't of Envt'l Prot. v. Exxon Mobil Corp., No. UNN-L-3026-04, 2008 WL 4177038, at *7 (N.J. Super. Aug. 29, 2008) (citing Pinkowski v. Twp. of Montclair, 299 N.J. Super. 557, 571 (App. Div. 1997)).

²⁸ Id. (citing Pinkowski, 299 N.J. Super. at 571).

²⁹ *Id*.

in the exclusive possession of the plaintiff."³⁰ "Land in the public trust is held by the State on behalf of a second party, the people."³¹ Thus, such land cannot be in "exclusive possession" of the State.

IV. DISCUSSION

A. The Public Nuisance Claim

Defendants contend that plaintiffs cannot recover damages for their public nuisance claim because they are purportedly acting "in the place of the sovereign." Even if plaintiffs were proceeding as private litigants, they have failed to show any "special injury." Thus, defendants argue that plaintiffs are not entitled to damages for their public nuisance claim.³⁴

As an initial matter, plaintiffs do not purport to be proceeding as private litigants — nor can they — given the statements in the FAC to the

³⁰ Id. (citing New Jersey Dep't of Envt'l Prot. v. Ventron Corp., 94 N.J. 473, 488-89 (1983)) (emphasis added).

³¹ *Id*.

Defendants' Memorandum of Law in Support of Their Motion for Summary Judgment on Plaintiffs' Public Nuisance Claim for Damages and Trespass Claim ("Def. Mem.") at 3 (citing FAC¶ 1).

³³ *Id.* at 4.

³⁴ See id.

contrary.³⁵ Instead, they admit that they brought all claims in their *parens patriae* capacity and under the public trust doctrine.³⁶ Therefore, under New Jersey law, plaintiffs have only the right to abate.³⁷ Plaintiffs cite no controlling case that states otherwise.³⁸

Plaintiffs, nevertheless, insist they are entitled to damages because they have demonstrated a "special injury." They contend that damages to water

See FAC ¶ 14 ("[T]he State is the trustee, for the benefit of its citizens, of all natural resources"); ¶ 17 ("[T]he State, through plaintiffs [NJ]DEP and the Administrator, seeks damages as parens patriae and under the public trust doctrine.").

³⁶ See Pl. Opp. 56.1 ¶ 1.

See In re Lead Paint, 191 N.J. at 427 ("[T]he public entity, as the modern representative of the sovereign in public nuisance litigation, has only the right to abate.").

Plaintiffs rely on two cases to support their argument that they may recover damages when proceeding in their public capacity. The first is a case from the District Court of the Virgin Islands. See Pl. Mem. at 5 (citing Commissioner of the Dep't of Planning and Natural Res. v. Century Alumina Co., No. 05 Civ. 0062, 2008 WL 4809897, at *10 n.8 (D.V.I. Oct. 31, 2008)). The second — a New Jersey case — addresses only liability, not remedies available for public nuisance. See Pl. Mem. at 3-4 (citing Ventron, 94 N.J. at 490). Both cases are inapposite in light of the New Jersey Supreme Court's 2007 ruling in Lead Paint.

See Pl. Mem. at 5-13. Plaintiffs rely on this Court's opinion in In re Methyl Tertiary Butyl Ether ("MTBE") Products Liability Litig., in which I held that Orange County Water District ("OCWD") may seek damages on its public nuisance claim to the extent that the alleged nuisance interfered with its "valid usufructuary interest." 457 F. Supp. 2d 455, 466 (S.D.N.Y. 2006). Unlike the OCWD, which withdrew and replenished the groundwater, plaintiffs have no usufructuary interest in the groundwater. To the contrary, plaintiffs state that they

they hold "in trust" is "per se separate, distinct, and independent" of any individual damages to the state's citizens. ⁴⁰ Even if plaintiffs could prove "special injury" — which they cannot — a public entity may recover damages only when acting as a private litigant. ⁴² Because plaintiffs — by their own admission — are not proceeding as "private litigants," they may not recover damages.

B. The Trespass Claim

Defendants next argue that plaintiffs' trespass claim must fail because they cannot prove a required element — exclusive possession.⁴⁴ Defendants contend that because plaintiffs purportedly hold the "waters of the state" in trust for the citizens, they lack exclusive possession.⁴⁵

protect ground water for "members of the public" to use. Pl. Mem. at 9.

⁴⁰ Pl. Mem. at 7.

For support, plaintiffs again rely mainly on decisions from other jurisdictions. See id. at 7-8. The few New Jersey cases cited do not support awarding damages based on public nuisance. See id. at 7-8, n.3, n.4.

See In re Lead Paint, 191 N.J. at 435 ("The damage award [for public nuisance] is limited to the extent of the special injury sustained by the private plaintiff, and is not a remedy available to a public entity plaintiff to the extent that it acts in the place of the "sovereign.").

See supra text accompanying notes 36 and 37.

See Def. Mem. at 5-7.

Id. at 6 (citing Exxon, 2008 WL 4177038, at *7) ("This court cannot find that land subject to the public trust is in the 'exclusive possession' of the

Plaintiffs insist that they are, nevertheless, entitled to bring their trespass claim. *First*, plaintiffs argue that the New Jersey legislature has explicitly granted them the right to bring a trespass action. However, plaintiffs rely on a provision of the New Jersey Waterfront Development Act that relates only to the navigable waters of the State. If the legislature intended to grant the State the right to bring a trespass action for *groundwater*, it would have so stated. Fecond, plaintiffs claim — without citation — that New Jersey law does not require exclusive possession. Instead, plaintiffs urge that "the proper inquiry is the right to 'control' the [groundwater] as against all others. Plaintiffs' claim has no support. New Jersey law clearly requires exclusive possession as an element of

state."). Plaintiffs object to reliance on this case based on a New Jersey Rule of Court which states that unpublished cases lack binding authority. Nevertheless, I find this case persuasive.

See Pl. Mem. at 14 (citing N.J.S.A. 12:5-2) (authorizing the NJDEP to "prevent the encroachment or trespass upon the waterfront of any of the *navigable* waters of this State...") (emphasis added).

Plaintiffs cite to another provision that defines "natural resources" to include all waters "owned, managed, held in trust or otherwise controlled by the State." Pl. Mem. at 13 (citing N.J.S.A. 58:10-23.11b). This provision says nothing about whether the State has exclusive possession of the groundwater.

⁴⁸ See id.

⁴⁹ *Id.* at 14.

Plaintiffs cite only one New Jersey case, which involves an ejectment action brought under N.J.S.A. 2A:35-1. See Pl. Mem. at 14-15 (citing Marder v.

trespass.⁵¹ Further, the groundwater lies under or on private land.⁵² Thus, plaintiffs' possessory interest in that water is necessarily subordinate to that of the private landowners.⁵³ The State — as trustee for the citizenry including those

Realty Constr. Co., 84 N.J. Super. 313, 321 (App. Div. 1964), aff'd, 43 N.J. 508 (1964)). If anything, Marder undermines plaintiffs' argument because that court found that a construction company trespassed on a landowner's private property—land undoubtedly in the landowner's exclusive possession. See id.

See Ventron, 94 N.J. at 488 ("[A]ny actual invasion that . . . interfered with the plaintiff's exclusive possession of his land constituted an actionable trespass . . ."); Exxon, 2008 WL 4177038, at *7 ("The gravaman of the tort of trespass is that someone has interfered with a party's exclusive possession of the land."); Newark v. Eastern Airlines, Inc., 159 F. Supp. 750, 761-62 (D.N.J. 1958) (holding that a plaintiff without an "exclusive possessory interest" in the property at issue "may not maintain an action in trespass").

See Def. 56.1 ¶ 2. The land at sixteen of the sites at issue is privately owned. See id. The remaining three sites are owned by non-parties. See id. ¶¶ 3-4. Even if plaintiffs had exclusive possession at these three sites, their trespass claim would fail because the non-parties consented to the delivery of gasoline—found to contain MTBE—to their property. See Woodcliff, Inc. v. Jersey Constr. Inc., 900 F. Supp. 2d 398, 402 (D.N.J. 2012) (holding that trespass is an "inappropriate theory of liability" where the plaintiff claimed it had consented to the delivery of soil to its property, but not to the discharge of arsenic in the soil)).

This Court's 2011 opinion in the OCWD case is not to the contrary. See In re MTBE Prods. Liab. Litig., 824 F. Supp. 2d 524 (S.D.N.Y. 2011). There, I held that under California law, OCWD's usufructuary rights were "subordinate to the State (acting pursuant to the public trust), [and] any overlying right holders (such as the defendants as owners of the sites)." Id. at 546-547. I did not hold that the interest of the State — as trustee — was superior to that of the private landowners.

landowners — cannot claim to be in exclusive possession.⁵⁴ By their own admission, "members of the public use groundwater for drinking, bathing, recreational, and similar uses."⁵⁵ In fact, plaintiffs must obtain permission to use the groundwater.⁵⁶ Therefore, plaintiffs cannot pursue their trespass claim.

V. CONCLUSION

For the foregoing reasons, defendants' motion is GRANTED. The Clerk of the Court is directed to close this motion (Doc. No. 277).

SO ORDERED:

Shira A. Scheindlin

U.S.D.J.

Dated:

New York, New York

March 3, 2014

See Exxon, 2008 WL 4177038, at *7 (holding that the NJDEP — who allegedly held land in the public trust — lacked "exclusive possession" required to maintain its trespass claim).

⁵⁵ Pl. Mem. at 9.

See New Jersey Administrative Code § 7:19-1.3 (defining "person" for purposes of obtaining a water allocation permit to include any "subdivision of the State and any state"); New Mexico v. General Elec. Co., 335 F. Supp. 2d 1185, 1202 (D.N.M. 2004) (finding it relevant to the State's claim for trespass that the State — like everyone else — had to obtain a permit to use the groundwater).

- Appearances -

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EXHIBIT 9

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UNITED STATES DISTRICT COURT SOUTHERN DISTRICT OF NEW YORK

In re: Methyl Tertiary Butyl Ether ("MTBE") Products Liability Litigation

Master File No. 1:00 - 1898 MDL 1358 (SAS) M21-88

This Document Relates to:

New Jersey Department of Environmental Protection, et al. v. Atlantic Richfield Co., et al. No. 1:08-cv-00312-SAS

(JOINT PROPOSED) SUGGESTION TO REMAND

On January 3, 2008, the Judicial Panel on Multidistrict Litigation transferred the case captioned *New Jersey Department of Environmental Protection, et al. v. Atlantic Richfield Co.*, et al., Case No. 08-cv-00312 (S.D.N.Y.); 3:07-cv-5284 (D.N.J.) (the "Action"), to this Court for coordinated and consolidated pretrial proceedings in MDL No. 1358. The Action involves alleged contamination of groundwater with methyl-tertiary butyl ether ("MTBE") at thousands of sites in the state of New Jersey.

On March 11, 2010, this Court issued Case Management Order #60, which set forth a procedure for the parties to select a subset of those sites (the "Trial Sites") on which fact and expert discovery would proceed. The Trial Sites are:

Site ID #	<u>Site Name</u>
# 2156	Skyline Service Center
# 4476	Valero/APCO
# 6187	West Windsor Getty
# 8857	Livingston Exxon
# 9224	Bloomfield Sunoco
# 10792	, Maple Shade CITGO
# 11126	Baker's Waldwick Gulf
# 11346	Shell Ridgewood

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Site ID #	Site Name
# 15442	5 Points BP
# 41958	HP Delta
# 4215	Tinton Falls Boro DPW Facility
# 4318	Leonardo State Marina
# 4729	Colts Neck DPW Garage
# 8076	NJDOT W. Orange Maintenance Yard
# 13363	Camp Pedricktown WWTP
# 15814	RC Cape May Holdings Corp.
# 42523	Scarborough Office Tank
# 59237	Tamcrest Country Club
# NJ0609001	NJ State Prison Bayside

The Court hereby finds that discovery on the Trial Sites has been substantially completed and that the coordinated and consolidated pretrial proceedings have run their course with respect to claims related to the Trial Sites.

The Court therefore suggests that the Panel remand to the United States District Court for the District of New Jersey all remaining claims as to the Trial Sites – consistent with CMO 107 (attached)¹ – for all further proceedings, including additional pretrial and trial proceedings. As of this time this Court will retain jurisdiction over the remainder of the Action in order to conduct coordinated and consolidated pretrial proceedings.

Dated: New York, New York

Shira A. Scheindlin U.S.D.J.

¹ Due to settlements and rulings that occurred after entry of CMO 107 the only defendants remaining at the trial sites are: Sunoco, Mobil, ExxonMobil, Getty Properties Corp., Getty Petroleum Marketing Inc., Gulf Oil Ltd. Partnership, Cumberland Farms, Shell, BP, and ConocoPhillips.

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DATE FILED: 12/27/12

IN THE UNITED STATERS DISTRICT COURT FOR THE SOUTHERN DISTRICT OF NEW YORK

IN RE: METHYL TERTIARY BUTYL ETHER ("MTBE") PRODUCTS LIABILITY LITIGATION

This document relates to:

New Jersey Department of Environmental Protection v. Atlantic Richfield Co., et al. No. 08 Civ. 00312

Master File No. 1-00-1898 MDL 1358 (SAS) M21-88

SHIRA A. SCHEINDLIN, U.S.D.J.

[Pls' Proposed] CASE MANAGEMENT ORDER NO. 10 7

After conference with the parties, it is hereby ORDERED that Plaintiffs' claims with respect to the nineteen Trial Sites are limited to only the defendant or defendants identified below for each Site:

Trial Site Name (Site ID #)	Identified Defendants			
Skyline Service Center (# 2156)	Sunoco; Texaco; CITGO; Chevron			
Valero/APCO (# 4476)	Valero; Mobil; ExxonMobil			
West Windsor Getty (# 6187)	Chevron; Texaco; Getty Properties Corp.;			
	Getty Petroleum Marketing, Inc.			
Livingston Exxon (# 8857)	ExxonMobil			
Bloomfield Sunoco (# 9224)	Sunoco			
Maple Shade CITGO (# 10792)	Hess; CITGO			
Baker's Waldwick Gulf (# 11126)	Gulf Oil Ltd. Partnership; Cumberland Farms;			
	Chevron			
Shell Ridgewood (# 11346)	Shell			
5 Points BP (# 15442)	CITGO; BP			
HP Delta (# 41958)	Getty Properties Corp.; Texaco; BP; CITGO;			
Tinton Falls Boro DPW Facility (# 4215)	ConocoPhillips; Chevron NONE			
Leonardo State Marina (# 4318)	CITGO; Coastal			
Colts Neck DPW Garage (# 4729)	NONE			
NJDOT W. Orange Maintenance Yard	Gulf			
(# 8076)				

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Camp Pedricktown W WTP (# 13363)	NONE
RC Cape May Holdings Corp. (# 15814)	NONE
Scarborough Office Tank (# 42523)	NONE
Tamcrest Country Club (# 59237)	NONE
NJ State Prison Bayside (# NJ0609001)	Coastal

SO ORDERED:

DATED: New York, New York

December 34, 2012

Shira A. Scheindlin

Ü.S.D.J.

EXHIBIT 10

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UNITED STATES DISTRICT COURT SOUTHERN DISTRICT OF NEW YORK

IN RE: METHYL TERTIARY BUTYL ETHER ("MTBE") PRODUCTS LIABILITY LITIGATION

This document relates to:

New Jersey Dep't of Envtl. Prot. v. Atlantic Richfield Co., No. 08 Civ. 312 (SAS)

OPINION AND ORDER

Master File No. 1:00-1898 MDL 1358 (SAS) M21-88

SHIRA A. SCHEINDLIN, U.S.D.J.:

I. INTRODUCTION

This is a consolidated multi-district litigation ("MDL") relating to contamination — actual or threatened — of groundwater from various defendants' use of the gasoline additive methyl tertiary butyl ether ("MTBE") and/or tertiary butyl alcohol, a product formed by the breakdown of MTBE in water. In the instant case, the New Jersey Department of Environmental Protection ("NJDEP"), the Commissioner of the New Jersey Department of Environmental Protection, and the Administrator of the New Jersey Spill Compensation Fund allege that Getty Properties Corporation's ("Getty") use and handling of MTBE has contaminated, or threatened to contaminate groundwater under its jurisdiction. Familiarity with

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the facts of this case is presumed for the purposes of this Opinion.

Getty seeks contribution from Robert Melecci, H.P. Delta, Inc. ("H.P. Delta"), and Dhandi Transport Inc. ("Dhandi") under the New Jersey Joint

Tortfeasors Contribution Law, the New Jersey Comparative Negligence Act, and the New Jersey Spill Compensation and Control Act (the "Spill Act"). Getty also seeks common law indemnification from these parties. Dhandi and H.P. Delta each move for summary judgment on the ground that Getty cannot prove a causal nexus between their alleged discharges and the groundwater contamination at issue as required by New Jersey law. For the reasons stated below, the motion for summary judgment is DENIED.

See N.J. Stat. Ann. § 2A:53A-1, et seq.

² See id. § 2A:15-5, et seq.

³ See id. § 58:10-23f.a.(2)(a).

See New Jersey Dep't of Envtl. Prot. v. Dimant, 51 A.3d 816, 830-31 (N.J. 2012). H.P. Delta relies upon and incorporates by reference the arguments set forth in Dhandi's brief and supporting documentation. See Memorandum of Law in Support of H.P. Delta's Motion for Summary Judgment ("H.P. Delta Mem.") at 1.

II. BACKGROUND⁵

From 1985 through 1987, Getty owned four underground storage tanks ("USTs") at the H.P. Delta Site (the "Site") and supplied gasoline to the station at that Site. In 1987, one of these tanks failed a tightness test, and as a result, all four tanks were removed. Gasoline-contaminated soil was left stockpiled at the Site for four months after the tank excavation, leading the NJDEP to issue an administrative consent order directing Getty to submit "sampling results to the NJDEP within five days, properly dispose of the contaminated soil within seven days, and submit a receipt of the proper disposal" within two weeks. The contaminated soil was subsequently removed, and the "NJDEP did not require further action regarding the removal of the USTs and subsequent disposal of stockpiled soil."

The facts recited below are drawn from the pleadings, the parties' Local Civil Rule 56.1 Statements, the declarations submitted in connection with this motion, and the exhibits attached thereto. These facts are undisputed unless otherwise noted. Where disputed, the facts are viewed in the light most favorable to the nonmoving party. See Beard v. Banks, 548 U.S. 521, 529–30 (2006).

See Expert Report of James A. Schaefer, Jr. ("Schaefer Report"), Ex. 2 to Declaration of Kevin T. Bright, counsel for Dhandi, in Support of Dhandi's Motion for Summary Judgment ("Bright Decl."), at 4.

⁷ See id. at 8.

⁸ Id. at 10.

⁹ *Id*.

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In 1988, Melecci, the Site's owner, installed new USTs as part of the gasoline dispensing system that is still in operation at the Site today. There were no "regulatory reported environmental incidents" at the Site between 1989 and 2003. In 2003, Melecci leased the station's operations to H.P. Delta. Dhandi, a gasoline transport company, began delivering gasoline to the station that same year. In 2004, the NJDEP issued a spill incident report after "[a] turbine spill containment sump on the UST containing regular gasoline was observed to be filled with gasoline.

In 2005, MTBE was first detected in wells located southwest of the Site. In 2006, the NJDEP conducted a compliance inspection of the Site's gasoline dispensing system. The inspection revealed soil contamination and

See id.

¹¹ *Id.* at 11:

See id.

See Memorandum of Law in Support of Dhandi's Motion for Summary Judgment ("Dhandi Mem.") at 1.

Schaefer Report at 11.

¹⁵ See id. at 11–13.

See id. at 13.

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floating product in observation wells . . . at the Site among other violations."¹⁷ The NJDEP issued a UST Field Notice of Violation to H.P. Delta, noting "deficiencies in tank overfill protection."¹⁸ The NJDEP imposed a delivery ban, and ordered that the USTs be emptied within forty-eight hours.¹⁹

In response to the NJDEP's directive, H.P. Delta sued Melecci in New Jersey Superior Court, claiming that contamination at the Site came primarily from the former USTs.²⁰ H.P. Delta subsequently amended its complaint to include Getty as a defendant.²¹ Melecci filed a third party complaint against Dhandi, claiming that Dhandi's negligence during gasoline deliveries contributed to the contamination.²² On April 12, 2011, Getty sued Dhandi and H.P. Delta for indemnification and contribution as part of the MDL proceedings, resulting in the

¹⁷ *Id*.

¹⁸ *Id*.

¹⁹ See id.

See H.P. Delta's Complaint and Jury Demand (No. MID-L-7781-07), Ex. 4 to Bright Decl. ¶¶ 8–9.

See H.P. Delta's First Amended Complaint and Jury Demand (No. MID-L-7781-07), Ex. 6 to Bright Decl., ¶ 5.

See Melecci's Answer, Affirmative Defenses, Counterclaim and Third Party Complaint (No. MID-L-7781-07), Ex. 5 to Bright Decl., at 6–8.

stay of the state court proceedings.²³

In the instant action, plaintiffs sue Getty, alleging that discharges at the Site caused contamination at off-site production wells.²⁴ NJDEP representative Gary Lipsius testified that the NJDEP believes that it is "likely" that MTBE contamination at the Site "is in some part responsible for the potable well contamination" at issue in this case.²⁵ The NJDEP's expert, Anthony Brown, concluded that discharges of MTBE gasoline occurred at the Site, and that "MTBE in groundwater extends at least 1,350 feet to the west-southwest of the Site"²⁶ Brown has further opined that while under natural conditions the regional groundwater in the area would flow to the northeast,

the pumping of groundwater supply wells in the area has locally affected the groundwater flow patterns. It is likely that gradients in the bedrock in the vicinity of the Site were influenced by pumping at domestic supply wells. Given the distribution of these wells, groundwater in the bedrock likely flowed to the

See Dhandi's Local Rule 56.1 Statement of Material Facts in Support of Motion for Summary Judgment ("Dhandi 56.1") ¶ 32.

See Revised Site Summary ID # - 41958 H.P. Delta Service Station ("Site Summary"), Ex. 9 to Bright Decl., at 46. Plaintiffs have not brought direct claims against Dhandi or H.P. Delta.

^{08/02/12} Deposition of Gary Lipsius ("Lipsius Dep."), Ex. 13 to Declaration of Susan M. Dean, counsel for Getty ("Dean Decl."), at 21.

Site Summary at 46 ("Gasoline releases have been reported at the Site in December 2004 and August 2006.").

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west-southwest [of the Site] when the supply wells were actively pumping.²⁷

Getty's expert, James Schaefer, has opined that MTBE contamination detected at the off-site wells resulted from releases at the Site that occurred between 2004 and 2006.²⁸ According to Schaefer, one of the causes of the MTBE contamination at the off-site production wells "appears to be reported overfilling or spills/releases during gasoline deliveries made by Dhandi Transport." Melecci has testified that he saw Dhandi spill gasoline at the Site on multiple occasions.³⁰

III. APPLICABLE LAW

A. Legal Standard

Summary judgment is appropriate "only where, construing all the

²⁷ *Id.* at 26.

Schaefer Report at 23 ("The investigation, testing, available Site related and public data and analysis of the same, indicate that MTBE detected at the off-Site wells were the result of the 2004-2006 hydrocarbon spills/release(s) at the HP Delta Service Station from the new UST system.").

Id. Dhandi and H.P. Delta dispute Schaefer's opinion, calling this statement "pure speculation, completely unsupported by fact." Dhandi Mem. at 15.

In the state court action, Melecci testified that Dhandi spilled "every time" it made deliveries, and that he was present for "at least 60%" of the deliveries. 12/24/08 Deposition of Melecci ("12/24/08 Melecci Dep."), Ex. 3 to Dean Decl., at 54–55. In this action, Melecci testified that he saw Dhandi spill a total of six times. See 09/12/12 Deposition of Melecci ("09/12/12 Melecci Dep."), Ex. 12 to Dean Decl., at 96–97.

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evidence in the light most favorable to the non-movant and drawing all reasonable inferences in that party's favor, there is 'no genuine issue as to any material fact and . . . the movant is entitled to judgment as a matter of law." "A genuine dispute exists if the evidence is such that a reasonable jury could return a verdict for the nonmoving party." "A fact is material if it might affect the outcome of the suit."

"The moving party bears the burden of establishing the absence of any genuine issue of material fact." To defeat a motion for summary judgment, the non-moving party "must do more than simply show that there is some metaphysical doubt as to the material facts," and "may not rely on conclusory

Rivera v. Rochester Genesee Regional Transp. Auth., 702 F.3d 685, 693 (2d Cir. 2012) (quoting Fed. R. Civ. P. 56(c)) (some quotation marks omitted).

Finn v. N.Y. State Office of Mental Health-Rockland Psychiatric Ctr., 489 Fed. App'x 513, 514 (2d Cir. 2012) (quotation marks omitted).

³³ Windsor v. United States, 699 F.3d 169, 192 (2d Cir. 2012).

Zalaski v. City of Bridgeport Police Dep't, 613 F.3d 336, 340 (2d Cir. 2010) (citing Celotex Corp. v. Catrett, 477 U.S. 317, 322 (1986)). Accord Powell v. Donahoe, 519 Fed. App'x 21, 22 (2d Cir. 2013).

Valenti v. Penn Mut. Life Ins. Co., 511 Fed. App'x 57, 58, (2d Cir. 2013) (quoting Matsushita Elec. Indus. Co. v. Zenith Radio Corp., 475 U.S. 574, 586 (1986)).

allegations or unsubstantiated speculation "36

"The trial court's task at the summary judgment motion stage of the litigation is carefully limited to discerning whether there are genuine issues of material fact to be tried, not to deciding them. Its duty, in short, is confined at this point to issue-finding; it does not extend to issue-resolution." "Credibility determinations, the weighing of the evidence, and the drawing of legitimate inferences from the facts are jury functions, not those of a judge."

B. Contribution Under the New Jersey Spill Act

The Spill Act provides, in pertinent part: "[A]ny person who has discharged a hazardous substance, or is in any way responsible for any hazardous substance, shall be strictly liable, jointly and severally, without regard to fault, for all cleanup and removal costs no matter by whom incurred." Under the Spill Act, dischargers "shall have a right of contribution against all other dischargers and

Northeast Research, LLC v. One Shipwrecked Vessel, 729 F.3d 197, 214 (2d Cir. 2013) (quoting Scotto v. Almenas, 143 F.3d 105, 114 (2d Cir. 1998)).

Ebewo v. Martinez, 309 F. Supp. 2d 600, 601 (S.D.N.Y. 2004) (quoting Gallo v. Prudential Residential Servs. Ltd. P'ship, 22 F.3d 1219, 1224 (2d Cir. 1994)).

Redd v. New York Div. of Parole, 678 F.3d 166, 174 (2d Cir. 2012) (quoting Reeves v. Sanderson Plumbing Prods., Inc., 530 U.S. 133, 150 (2000)).

N.J. Stat. Ann. § 58:10-23.11g.c.(1).

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persons in any way responsible for a discharged hazardous substance or other persons who are liable for the cost of the cleanup and removal of that discharge of a hazardous substance."40

A party seeking contribution under the Spill Act must demonstrate a causal nexus between the discharge and the discharger. A nexus also must be demonstrated to exist between the discharge for which one is responsible — in any way — and the contaminated site for which cleanup and other related authorized costs are incurred. Although "some causal link is undoubtedly required to impose liability for damages resulting from a discharge," courts should not "import[] a proximate-cause analysis into the calculus when assessing the bases for relief [under the Spill Act]." There need only be a demonstrable nexus between "the discharger [and] the discharge that is alleged to be the, or a, culprit in the

⁴⁰ *Id.* § 58:10-23.11f.a.(2)(a).

See Dimant, 51 A.3d at 830 ("[T]he phrase 'in any way responsible' requires some connection between the discharge complained of and the alleged discharger . . . ").

Id. at 831 (citing New Jersey Tpk. Auth. v. PPG Indus., 197 F.3d 96, 106 (3d Cir. 1999)).

Id. at 833 ("Liability for post-discharge removal naturally exists independent of damages arising from a discharge itself. As a result, it appears that all liability under the Spill Act is not tied to a static causation nexus.").

environmental contamination in issue."44

IV. DISCUSSION

Dhandi and H.P. Delta allege that Getty is unable to prove either of the causal links necessary to sustain liability under the Spill Act. *First*, they claim that there is not sufficient evidence for a reasonable finder of fact to conclude that they were responsible for discharges at the Site. *Second*, they claim that Getty cannot link contamination at the Site to contamination in the off-site wells. However, based on the record before the Court, there are triable issues of material fact as to both causal links.

Getty has produced evidence that both Dhandi and H.P. Delta were responsible for spills at the Site. Schaefer has opined that MTBE contamination at the Site was the result of spills from the USTs in use when H.P. Delta operated the station, as well as Dhandi's overfilling during deliveries. Melecci's testimony supports that Dhandi spilled gasoline at the Site on multiple occasions. Getty has also produced evidence linking contamination at the Site to the off-site wells. Both

⁴⁴ Id. at 830.

See Schaefer Report at 23.

See 12/24/08 Melecci Dep. at 54-55. Melecci's conflicting testimony creates a triable issue of fact as to whether — and how often — Dhandi discharged MTBE gasoline at the Site. See 09/12/12 Melecci Dep. at 95.

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Schaefer's expert report and Brown's Site Summary link discharges that occurred at the Site to the off-site contamination.⁴⁷ The NJDEP believes it is "likely" that contamination at the Site contributed to the off-site contamination.⁴⁸ Getty has therefore submitted evidence of both causal links.

The moving parties rely heavily on New Jersey Department of

Environmental Protection v. Dimant, citing factual similarities with this case and
asserting that Getty has not proven a causal nexus as a matter of law. However,
the facts and procedural posture of Dimant are markedly different from this case.

In Dimant, the New Jersey Supreme Court affirmed that a third party defendant
was not liable for contribution under the Spill Act where the contamination at issue
preceded that defendant's operations, and where a discharge had only been
observed on one occasion. After a trial, the lower court concluded that the

See Schaefer Report at 23; Site Summary at 26. Dhandi alleges that Brown's analysis of the groundwater flow demonstrates that the off-site contamination could not have originated at the Site. See Dhandi Mem. at 8–9. Because Brown opines otherwise, this is a disputed material fact not properly decided on summary judgment. See Ebewo, 309 F. Supp. 2d at 601.

See Lipsius Dep. at 21.

See Dhandi Mem. at 16.

See Dimant, 51 A.3d at 824–26, 835 ("[The NJDEP] never presented sufficient proof of a reasonable, tenable basis for how the drip of fluid . . . observed at [the defendant's business] one day in 1988 resulted in the contamination of the groundwater [off site].").

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plaintiff had failed to link the defendant's discharge with the contamination for which the defendant was supposedly liable.⁵¹ In contrast to *Dimant*, there are multiple discharges alleged in this case that are temporally consistent with the contamination at issue,⁵² and my task on summary judgment "is carefully limited to discerning whether there are genuine issues of material fact to be tried, not to deciding them."⁵³ This case is thus readily distinguishable from *Dimant*.

Moreover, *Dimant* clarified that a causal nexus inquiry under the Spill Act is not equivalent to a proximate cause analysis.⁵⁴ Getty need not prove that discharges by Dhandi or H.P. Delta at the Site were the primary or proximate cause of the contamination at the off-site wells. Evidence regarding other potential sources of contamination is not relevant. Getty has produced evidence from which a fact finder could reasonably conclude that Dhandi and H.P. Delta discharged gasoline at the Site,⁵⁵ and that discharges at the Site contaminated the off-site

See id. at 835 ("In the end, the trial court here did what courts must do. It found the facts and, having found them, determined them lacking. The [NJ]DEP's proofs were inadequate to obtain the relief it sought from [the defendant].").

See Schaeffer Report at 23; Site Summary at 46; 12/24/08 Melecci Dep. at 54-55.

Ebewo, 309 F. Supp. 2d at 601.

⁵⁴ See Dimant, 51 A.3d at 833.

See Schaeffer Report at 23; 12/24/08 Melecci Dep. at 54-55.

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wells.⁵⁶ The Court cannot weigh this evidence, or decide whether it supports an inference of Dhandi's or H.P. Delta's liability at this time.⁵⁷

V. CONCLUSION

For the foregoing reasons, the motions for summary judgment are DENIED. The Clerk of the Court is directed to close these motions (Doc. Nos. 318, 324).

Shira A. Scheindlin

U.S.D.J.

Dated:

New York, New York March 14, 2014

See Schaeffer Report at 23; Site Summary at 46.

See Redd, 678 F.3d at 174. Given the issues of disputed fact raised by Getty, the Court need not consider plaintiffs' opposition papers. See Plaintiffs' Response to Third Party Motion for Summary Judgment; Plaintiffs' Local Rule 56.1 Statement of Material Facts in Opposition to Third Party Motion for Summary Judgment.

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